

**GOVERNMENT OF ROMANIA
NATIONAL AGENCY FOR ROMA
UNITED NATIONS DEVELOPMENT PROGRAMME**

**COMMUNITY DEVELOPMENT PROGRAMME IN HADARENI VILLAGE,
MURES COUNTY**

Brief description:

Following the Decision no. 1/2005 of the European Court of Human Rights – amiable solution - in the case of Moldovan and others against Romania, the Romanian Government in cooperation with UNDP has initiated a community development programme in Hadareni village, Mures county.

The aim of the programme is to increase community cohesion between Roma, Hungarians and Romanian citizens of the village by creating local organizational capacity, promoting civic education, initiating and developing dialogue between ethnic and religious groups, enhancing economic development .

SIGNATURE PAGE

Country: Romania

UNDAF Outcome(s)/Indicator(s): Enhanced national economic growth and reduced poverty levels among vulnerable groups through sustained social inclusion and capacity promotion by 2009.

Expected Outcome(s)/Indicator(s): Reduced poverty and increased empowerment among vulnerable groups – Roma, rural women, PIYAs, PLWHA, youth – through employment generation and specific interventions to protect or encourage social inclusion.

Expected Output(s)/Indicator(s): Employment created for youth and PIYA through public works, vocational training and job counseling.

Executing partner: National Agency for Roma

Programme Period: 2007-2008
Programme Component: Economic growth
Project Title: Community Development Programme in Hadareni
Project ID:
Project Duration: 2007-2008
Management Arrangement: NEX

Budget USD 1,381,882
General Management Support Fee 5 % - 65,804 USD
Total budget: USD 1,447,686
Allocated resources:
Central Government: USD 1,316,078
• Regular: USD 1,316,078.....
• Other:
○ Donor _____
○ Donor _____
○ Donor _____
• In kind contributions _____
Unfunded budget: _____

Agreed by (National Agency for Roma):

Mr. Gruia Ioan Bumbu
President

Agreed by UNDP:



July 2007

Mrs. Soknan Han Jung
Resident Representative

UNDP
Cleared by:
FD

Part Ia. Situation Analysis

Discrimination, unemployment and poverty shape most of Roma communities in Romania. The high concentration of Roma in certain areas and the decline of the economic activities resulted in the emergence of pockets of unemployment and perpetuation of poverty. Over the last ten years, the rates of unemployment for Roma have been systematically higher than those for ethnic Romanians. No need to mention that these groups constitute a large share of long-term unemployed. To avoid this dependency trap, we should not only eradicate discrimination, but also try to create equal access opportunities to employment, education and other social services, and educate the public on long-term effects of discrimination.

Technical infrastructure, if any, often fell into disrepair while social infrastructure (schools, nursery schools, health facilities, shops, social offices and so on) is inadequate or deficient. Due to the fact that many migrants are not registered locally, they do not enjoy social benefits, their children do not attend schools and their families do not have access to health services.

General context

Hadareni is a village situated at 35 km away from Targu Mures city, with diverse ethnic composition: 360-370 Romanians, around 150 Hungarians and 90 Roma.

At the beginning of the '90s, the Romanian society was troubled by several major conflicts between the majority population and Roma. Hadareni is just one of them and what is particular about this case is that the Romanian government has decided to intervene and propose a development programme for creating a sound basis for a future inter-ethnic cooperation and for combating racism and prejudice.

As a result of the ethnic clashes between Roma and Romanians in Hadareni on the 20th September 1993, 4 people died, 14 houses burnt and other 4 houses were severely damaged. The case „Moldovan and others against Romania” has been concluded by the European Court of Human Rights in 2005 by taking note of the amiable solution between the Romanian Government and the claimants. Consequently, a development programme has been initiated and by Government Decision no. 523/2006, the Community Development Programme for Hadareni has been approved.

The long term objectives of this development programme are:

- Improvement of the educational programmes for combating discrimination in schools
- Development of public information programmes regarding stereotypes, prejudice and discrimination addressed to Hadareni community
- Initiation of juridical education programmes, together with members of Roma community
- Influence the public opinion towards adopting a positive attitude regarding members of the Roma community
- Stimulate the direct involvement of Roma in the economic, social, educational, cultural and political life of the community
- Implement environmental programmes and housing rehabilitation.
- Identify sources and prevent possible inter-ethnic conflicts

Motivation

This is the first time when the Government decides to acknowledge and take responsibility for the ethnic conflicts in which Roma were victims of the reckless rage of the majority population. Its decision to initiate and develop a community development programme can be a very useful example for the other cases when the state failed to protect Roma against the violence of the majority.

In order to identify the real needs of the community in Hadareni, based on which the community development programme should be designed, a mission has been organized to consult both the citizens and local authorities related to possible development solutions. It comprised top specialists in fields like community development, education, housing, employment, health, discrimination.

The following needs have been identified:

- Partnership and confidence building measures. As a result of an open conflict the relationships between Roma and Romanians are not at their best. There is a need of building bridges and building confidence.
- The need of correct information related to measures of combating discrimination.
- The need of cultural and inter-confessional dialogue
- The need of economic development of the village
- The need of improving health in Roma community
- The need of improving housing and infrastructure in the village

PROBLEMS TO BE ADDRESSED

Partnership and community development

The first problem is the lack of bodies at the local level that should deal with Roma issues and discrimination. According to the provisions of the strategy, a local working group and a county working group on Roma should be in place. Another problem is the lack of involvement of the Roma in the life of the community and the weak capacity to create partnerships at the local level.

Civic education and public information

As an open conflict had been developed here, with important casualties, it would be very useful to offer information related to socially unaccepted behaviours, possible consequences of anti-social deeds, prevention of discrimination, etc. A lot of information can be distributed through mass media. An important issue here is also the lack of identity and property documents encountered in the Roma community.

Education

In order to create the basis of a developed, unprejudiced society, education should be a top priority. There is a need to facilitate the communication between Roma community and school and to better address the education needs of the community. This should include also the rehabilitation of the school building.

Economic development

Just like in many other Romanian villages, the economic situation is not very promising. A local development programme is essential for the future of this community. Before taking any action, studies on local resources should be realized.

Health services

There is a need of training medical personnel on discrimination issues and there is also a need to organize the community and facilitate access to health services.

Housing

Not only should the problems of houses be addressed but also the local infrastructure as roads, sewage system, drinking water, public phones, etc. Rehabilitation of public space and public transport are also priorities.

Part Ib. Strategy

UNDP Romania Experience

UNDP Romania has been involved for several years in Roma issues. Our Country office has offered equal importance both to developing studies and analyses on Roma communities and to implementing concrete projects within the framework of the National Strategy for Improvement of the Roma Situation. Here are some of our main initiatives on Roma:

Tackling combined issues related to HIV/AIDS and its prevalence among Roma, the *HIV/AIDS and the Roma in Central East Europe*. The report is the first study of its kind for Central Eastern Europe (CEE) and a necessary first step in collecting information on HIV/AIDS among vulnerable and marginalized groups for this region and also may serve as basis for additional research on empirical assessment of HIV/AIDS and the Roma minority in CEE. It covers four countries in the region - Romania, Bulgaria, Moldova and Slovakia - selected in consultations with RBEC Bratislava.

Strategic Support to Roma Communities. The project aims at creating Community Centers in order to provide an integrated support to Roma communities within the coherent framework of sustainable development principles. It is expected that the project will result in enhanced economic, social and personal prospects for Roma communities in the targeted area, with a special focus on women, children, health status and social behavior. Ultimately, the project will positively impact on the socio-economic and health situation of Roma in Romania by replicating the pilot initiative in other Romanian counties with high concentration of Roma population.

Until now 4 community centers have been opened and this year another two will be active.

Activities of Monitoring and Implementation of the National Strategy for Improving the Roma Situation 2004 and 2005. These 2 projects, with a total budget of over 2.8 million USD aimed at increasing the participation of Roma in social and public life of the community and to finance concrete project proposals. The main activities were: introduction of public utilities (running water, electricity, and sewage system); renovation of houses; renovation of schools and kindergarten and income generating activities. A total of 28 sub-projects have been financially supported over the two years. In 2004 there were 11 850

beneficiaries, 7906 were Roma, representing 18.7% of the Roma living in the targeted communities. In 2005 there were 3867 beneficiaries, 2656 were Roma , representing 24,7% of the Roma living in the targeted communities.

Evaluation of programs targeting Roma communities in Romania. This study analyzes several programmes addressed to Roma in the period 1996-2204 with the aim of identifying the best practices and the main flaws of the projects. The analyzed projects belong to the 4 main domains of the Roma Decade: education, employment, health and housing.

APPROACH

The success of UNDP's Roma projects was driven by the following:

- Addressing the very basic needs of Roma communities
- Excellent communication with the government (National Agency for Roma); creation of long-term, effective partnerships between Roma CSOs and local authorities
- Strengthen civil society by creating new NGOs at local level
- Integrated approach – addressing both Roma and non-Roma living in the immediate proximity.
- Direct participation of Roma in all stages of the project.

Components of the program

1. Partnership and community development – aims the development of working groups at the local and county level, a greater involvement of the Roma in public life and establishment of a community center.
2. Public information, civic education and prevention of discrimination – this component will try to facilitate connection with the local police, to address the lack of identification and property documents and to prevent discrimination.
3. Education, culture and inter-confessional dialogue will focus on increasing the school attendance of the Roma children, the development of professional capacities of young people and on inter-confessional dialogue.
4. Economic development – initiation of a local development plan
5. Access to health services – training health mediators for local community, information campaigns, establishment of a medical clinic.
6. Housing and infrastructure – rehabilitation of roads, connect houses to electricity, running water, rehabilitation and building houses.

TARGET AREA

Hadareni village, Mures County

PARTNERSHIP STRATEGY

The National Agency for Roma will be the main partner in the implementation of the project.

The project team will also relate with the County Roma Office and the Local Project Team

Part III. Management Arrangements

The National Agency for Roma is the **executing agency** and will contribute with funds to this project. The executing agency will appoint a National Project Director who will be Government's focal point and will be responsible for the overall execution of the project. The Director will ensure project coordination between local and national levels and will provide for effective cooperation of the relevant Government agencies with the project implementation team.

The National Project Director, who should be an employee of the National Executing Agency, is accountable to the Government and UNDP for the implementation of the project in line with the signed project document.

UNDP will have the overall responsibility for the project technical and financial management and will contribute with funds to the project. UNDP will be responsible for procuring and managing inputs to the project. Romanian legislation concerning public acquisitions and UNDP rules and regulations will apply in all activities pertaining to the project. UNDP will prepare and update work plans and will use its own mechanisms for monitoring and evaluation. UNDP will use its mechanisms and regulations for sound financial accounting and timely and accurate reporting on the project.

The County Roma Office in the Prefect's office will facilitate communication with the Hadareni community and will help the other public administration offices to work in this program.

Project Office

The Project Team will require:

- A Project Manager in charge of daily operations, tender and permit processes. They will also be responsible to liaise with all project partners under the Coordinator's supervision.
- A Social Counselor/Local Coordinator with operational knowledge of the main actors and legal framework regarding discrimination and development issues. They will be responsible for the successful execution of work directly affecting the socio-economic components of the project.
- A finance and administrative assistant. He/she will be responsible for all the financial aspects of the project.

The Project Office will work in coordination with the National Steering Committee and with the Executing Agency of the project – the National Agency for Roma .

Part IV. Legal Context

This project document shall be the instrument referred to as such in Article 1 of the Standard Basic Assistance Agreement between the Government of Romania and UNDP, signed by the parties in 23 January 1991.

Section II. Project Results and Resources Framework

SRF outcome:			
Outcome indicator:			
Strategic Area of Support:			
TTF Service Line:			
Partnership Strategy: The project involves close partnership with the NAR. The project will rely on a close partnership between UNDP, the National Agency for Roma, the local authorities and Roma NGOs with recognized results in social inclusion programmes.			
Project title and number:			
Intended Outputs	Output Targets for (years)	Indicative Activities	Inputs
Output 1 Ongoing monitoring and evaluation of the project; ensured monitoring and evaluation reports produced	Output Target for 2007 Evaluation and monitoring missions organized and reports produced	Activity 1.1 Select and contract Project Team for ongoing monitoring	Project Team and NAR
Output 2 Partnerships and community development	Output Target for 2007 Set up a Community Center	Activity 2.1 Contract a company for the physical rehabilitation of the building Activity 2.2 Acquisition of equipment and furniture. Activity 2.3 Hire personnel and ensure their training.	Sub-contracts:

<p>Output 3 Public information, civic education, prevention and combating discrimination</p>	<p>Output target for 2007 and 2008 Selection of the local community representatives who will facilitate the relation with police officers</p> <p>Set up mixed patrols made of police officers and Roma, Hungarians and Romanians</p> <p>Solve the problems related to identity papers and property documents</p> <p>Information campaign on the laws referring to citizen's duties and rights</p> <p>Public information and prevention of the antisocial behavior campaign</p> <p>Juridical education and prevention of discrimination campaign</p> <p>Education campaign through mass media</p>	<p>Activity 3.1 Supervise the selection of the local community representatives who will facilitate the relation with police officers</p> <p>Activity 3.2 Supervise the set up of mixed patrols made of police officers and Roma, Hungarians and Romanians</p> <p>Activity 3.3 Supervise the solving of the problems related to identity papers and property documents</p> <p>Activity 3.4 Select an organization to develop the information campaign on the laws referring to citizen's duties and rights</p> <p>Activity 3.5 Supervise the information campaign on the laws referring to citizen's duties and rights</p> <p>Activity 3.6 Select an organization to develop public information and prevention of the antisocial behavior campaign</p> <p>Activity 3.7 Supervise the public information and prevention of the antisocial behavior campaign</p> <p>Activity 3.8 Select an organization to develop juridical education and prevention of discrimination campaign</p> <p>Activity 3.6 Supervise the juridical education and prevention of discrimination campaign</p>	
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		<p>Activity 3.9 Select an organization to develop education campaign through mass media</p> <p>Activity 3.10 Supervise the education campaign through mass media</p>	
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<p>Output 4 Education, culture and religious dialogue</p>	<p>Output target for 2007 and 2008</p> <p>Selection and appointment of a school mediator in Hadareni school</p> <p>Introduction of Romani language courses in Hadareni school</p> <p>Set up a “Mothers’ school” in Hadareni</p> <p>Set up in kindergarten a preparatory, pre-school class</p> <p>Development of the professional and educational capacity</p> <p>Teach children and adults (where necessary) to read and write and offer assistance in the educational field</p> <p>Physical rehabilitation of the educational infrastructure</p> <p>Renovation, extension and acquisition of equipment for the cultural house</p>	<p>Activity 4.1 Supervise the selection and appointment of a school mediator in Hadareni school</p> <p>Activity 4.2 Supervise the introduction of Romani Language courses in Hadareni school</p> <p>Activity 4.3 Supervise the set up a “Mothers’ school” in Hadareni</p> <p>Activity 4.4 Supervise the set up in kindergarten a preparatory, pre-school class</p> <p>Activity 4.5 Supervise the development of the professional and educational capacity</p> <p>Activity 4.6 Supervise the teaching of children and adults (where necessary) how to read and write and offer assistance in the educational field</p> <p>Activity 4.7 Select a company for the physical rehabilitation of the educational infrastructure</p> <p>Activity 4.8 Select a company for the renovation, extension and acquisition of equipment for the cultural house</p> <p>Activity 4.8 Supervise the renovation, extension and acquisition of equipment for the cultural house</p>	
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	Cultural and religious dialogue	<p>Activity 4.9 Supervise the physical rehabilitation of the educational infrastructure</p> <p>Activity 4.10 Supervise the activities related to cultural and religious dialogue</p>	
<p>Output 5 Economic development</p>	<p>Output target for 2007 and 2008</p> <p>Clarify the juridical situation of some lands and buildings</p> <p>Organize vocational training</p> <p>Development of a local economic program</p>	<p>Activity 5.1 Supervise the clarification of the juridical situation of some lands and buildings</p> <p>Activity 5.2 Supervise the organization of vocational training</p> <p>Activity 5.3 Supervise the development of a local economic program</p>	

<p>Output 6 Improving access to health services</p>	<p>Output target for 2007 and 2008</p> <p>Set up a support group "Health and Community"</p> <p>Training of the medical personnel on prevention and combating discrimination</p> <p>Improvement of the health services at the local level</p>	<p>Activity 6.1 Supervise the set up a support group "Health and Community"</p> <p>Activity 6.2 Select a company for the training of the medical personnel on prevention and combating discrimination</p> <p>Activity 6.3 Supervise the training of the medical personnel on prevention and combating discrimination</p> <p>Activity 6.4 Supervise the improvement of the health services at the local level</p>	
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<p>Output 7 Housing and infrastructure</p>	<p>Output target for 2007 and 2008</p> <p>Rehabilitation and construction of new rain water digs</p> <p>Installation of electricity on the streets</p> <p>Rehabilitation and building of new houses</p> <p>Renovation of public spaces</p> <p>Other necessary infrastructure works</p> <p>Ensure regular public transportation in Hadareni/Ludus</p>	<p>Activity 7.1 Select a company to make the rehabilitation and construction of new rain water digs</p> <p>Activity 7.2 Supervise the rehabilitation and construction of new rain water digs</p> <p>Activity 7.3 Contract a company to install electricity on the streets</p> <p>Activity 7.4 Supervise the installation of electricity on the streets</p> <p>Activity 7.5 Select a company for the rehabilitation and building of new houses</p> <p>Activity 7.6 Supervise the rehabilitation and building of new houses</p> <p>Activity 7.7 Select a company for the renovation of public spaces</p> <p>Activity 7.8 Supervise the renovation of public spaces</p> <p>Activity 7.9 Select a company for other necessary infrastructure works</p> <p>Activity 7.10 Supervise the other necessary infrastructure works</p>	
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		Activity 7.11 Supervise the creation a regular public transportation lines in Hadareni/Ludus	
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